

National Aeronautics and
Space Administration

Lyndon B. Johnson Space Center
2101 NASA Parkway
Houston, Texas 77058-3696



June 26, 2012

Reply to BB-12-134
Attn of:

TO: Prospective Offerors
FROM: BH2/Contracting Officer
SUBJECT: Environmental Compliance and Operations (ECO) Request for Proposal (RFP)
NNJ10336475R, Amendment 006

The National Aeronautics and Space Administration (NASA), Lyndon B. Johnson Space Center (JSC), White Sands Test Facility (WSTF) is releasing amendment 006 to RFP number NNJ10336475R for the Environmental Compliance and Operations (ECO) acquisition. The ECO acquisition provides the WSTF Environmental Program with required environmental restoration program operations and environmental compliance program management. Amendment 006 is being issued in accordance with the NASA Corrective Action Plan (CAP) resulting from a protest to the ECO contract award and Government Accountability Office (GAO) decision to sustain the protest. The NASA CAP states that NASA will: (1) appoint a new source selection authority; (2) appoint a new source selection evaluation board, including a new contracting officer; (3) review the ECO solicitation to ensure it still meets the Agency's minimum needs; (4) amend the solicitation to increase or remove the page limitation for the mission suitability; (5) evaluate revised proposals and conduct meaningful discussions if appropriate; and (6) issue a new source selection decision.

Offerors are advised that amendment 006 is available only to those offerors that submitted timely and complete proposals in response to the original RFP. Amendment 005 was issued subsequent to the protest and was therefore only made available to the interested parties involved in the protest. In the interest of simplicity, offerors need only acknowledge amendment 006 in block 14, *Acknowledgement of Amendments*, on the Standard Form (SF) 33.

Offerors are advised to read all information contained herein and in the RFP. The following information should be considered in proposal preparation.

Acquisition Features:

The ECO acquisition is a 100 percent small business set-aside and has been assigned North American Industry Classification System (NAICS) code 562910 – Remediation Services, Environmental.

The ECO acquisition is a single award Indefinite-Delivery Indefinite-Quantity (IDIQ) type procurement. Authorization to perform work under the ECO contract will be through the issuance of Cost-Plus-Fixed-Fee (CPFF) and Firm-Fixed-Price (FFP) task or delivery orders.

The Government now anticipates a 5-year period of performance (versus the prior 6-year period of performance), consisting of a 2-year base and three, 1-year options. The phase-in period will be 61 days.

NASA plans to award both CPFF and FFP task or delivery orders in accordance with NFS 1852.216-80, *Task Ordering Procedure*, to fulfill the annual requirements of the WSTF Environmental Program. The task/delivery order requirements shall be priced utilizing the labor categories and proposed rates in Section B, Clause B.9, *Rate Table for Pricing Cost-Plus-Fixed-Fee Task/Delivery Orders*, and Clause B.10, *Rate Table for Pricing Firm-Fixed-Price Task/Delivery Orders*.

The ECO RFP contains task orders (TOs), identified in Section L, Attachment L-3, *Task Orders*. The Government does not intend to award the CPFF IDIQ sample task orders at contract start. The Government **will** award the FFP task order at contract start based on the offeror's proposed price.

The Government is encouraging offerors to propose any efficiencies and innovations in accordance with Section L.

Subcontracting arrangements are required for any small business proposing a subcontracting arrangement and will be evaluated as part of Section M.6, *Other Data*.

Offerors are encouraged to ensure their company is listed in the on-line database for the following:

Central Contractor Registry: <http://www.ccr.gov> (with certifications completed in ORCA)
VETS 100: <http://www.dol.gov/vets/>
Data Universal Numbering System (DUNS): <http://fedgov.dnb.com/webform>
EEO National Pre-Award Registry: http://www.dol-esa.gov/preaward/pa_reg.html

Proposal Preparation:

An electronic Technical Reference Library (TRL) is available for various types of historical data and other pertinent applicable documents and information regarding this procurement and its requirements. The ECO electronic library is available at: <http://procurement.jsc.nasa.gov/eco/>

The current ECO proposal due date schedule is as follows:

Proposal Volume II, Past Performance, Due	July 20, 2012
Cognizant Audit Office Template (CAOT) Due	July 20, 2012
Proposal Volumes I, III, IV, and V Due	August 3, 2012

Proposals will only be delivered to the NASA Johnson Space Center as specified in the RFP.

It is the offerors responsibility to monitor the procurement website at <http://procurement.jsc.nasa.gov/eco/> as any changes to the schedule will be posted there.

Pre-proposal Conference:

A WebEx will be held on July 3, 2012 from 2:00 pm to 3:30 pm Central Daylight Time following release of amendment 006 to the RFP. This WebEx will cover the summary of changes made to the solicitation in amendment 006 and will include a cost/price overview. The details regarding this WebEx are provided in Section L; provision L.7, *Preproposal/Pre-Bid Conference*.

Questions/Comments Related to the RFP:

In order for answers to be obtained and disseminated in a timely manner, all questions and comments shall be submitted in writing via email to the Contracting Officer at rosalie.carpentier-1@nasa.gov by July 6, 2012. Questions and comments shall not be marked as confidential, proprietary, competition sensitive, business information, or the like.

All questions and answers in response to the RFP will be posted the ECO procurement website at: <http://procurement.jsc.nasa.gov/eco/>.

Summary of Changes Made to the RFP in Amendment 006:

No material changes were made to the RFP as a result of amendment 006. Amendment 006 modified the RFP to minimize redundancy, clarify requirements, update information, and organize the information requested more efficiently. The primary changes are presented in the following paragraphs.

All White Sands Space Harbor (WSSH) requirements were removed from the RFP. ECO support to WSSH is no longer required because the WSSH facility is being returned to the White Sands Missile Range.

Information required in Volume I and Volume IV were re-organized between the two Volumes. All plans originally required in Volume IV, *Plans and Other Data*, were transitioned into Data Requirements Descriptions (DRDs) and are now required to be submitted in Volume I, *Mission Suitability*. The page limit for Volume I, *Mission Suitability*, was increased from 50 pages to 180 pages to account for the plans and a new one-page limit per resource sheet per task order. A change was also made to remove the Volume I narratives under Management Approach (Mission Suitability Subfactor 2), as described below. Volume IV was re-titled from, *Plans and Other Data*, to, *Other Data*, and is page limited to 15 pages.

Section L was updated to reduce duplication of information required in Mission Suitability.

L.19.3.1 Technical Approach (TA) (Mission Suitability Subfactor 1):

TA1 Part 1 was removed to reduce duplication of requirements. TA1 Part 2 was changed to TA1 and requires offerors to demonstrate their understanding of the task order level requirements and the specific labor resources needed to successfully perform the requirements of this contract. Offerors are required to provide one completed resources sheet for each task order that is consistent with the Cost volume. The resources sheets shall not contain any narrative discussion. The offerors shall clearly identify and label each required section (A, B, and C) for each task order in Volume I. Under section B, *Basis of Estimate (BOE) and Efficiencies or Cost Savings*, all proposed efficiencies and innovations must be included in the model contract and must be identified with a specific Performance Work Statement (PWS) reference. Task order 1FAENRM was updated to more fully cover the PWS Section 2.0 requirements due to the removal of TA1 Part 1.

L.19.3.2 Management Approach (MA) (Mission Suitability Subfactor 2):

MA1 and the original requirements of MA2, *Organizational Structure Approach*, were combined to reduce the duplication of requirements. The organizational structure approach (MA2) information is contained in the Program Management Plan, which is now described in DRD-ECO-026. The original MA1 Volume I narrative requirements were deleted with the exception of Key Personnel.

MA2 is now Key Personnel Approach. The offeror is required to provide a narrative of their approach for identifying, selecting and filling key positions proposed in Clause H.5, NFS 1852.235-71, *Key Personnel and Facilities*. MA2 requires the offeror to provide the qualifications of their proposed key personnel, specifically education, current position, current significant responsibilities or projects, and previous positions (last 5 years). An L-1 Resume is no longer required and L-1 has been marked as L-1 Reserved.

MA3, *Staffing Approach*, no longer requires a narrative and requires the offeror to provide a Staffing Plan, Labor Relations Plan, and Total Compensation Plan in accordance with the specified DRDs.

MA4, *Phase-in Approach*, no longer requires a narrative and requires the offeror to provide a Phase-in Plan in accordance with the specified DRD.

L.19.3.3 Safety and Health Approach (SH) (Mission Suitability Subfactor 3):

In Volume I, the offerors shall provide their overall Safety and Health Approach for fulfilling all Contract requirements as required in the Safety and Health Plan (DRD-ECO-003). A Volume I narrative is no longer required.

L.19.4 Volume II-Past Performance:

A sample consent letter was added as attachment L-2a for each subcontractor, teaming partner, proposed program manager, and/or joint venture partner, authorizing the release of past performance information. Past performance questionnaires are now required for the proposed program manager.

L.19.6 Volume IV – Other Data:

This section was updated to determine responsibility in accordance with FAR 9.104-1, *General standards*, which includes evaluating Subcontracting Arrangement Information, Organizational Conflict of Interest Information, and Business Systems Adequacy. The information originally contained in L.18, *Subcontracting Arrangements*, and L.19.6.K, *Organizational Conflict of Interest Plan*, was combined into this updated section.

Section J Data Requirements Descriptions (DRDs):

As stated above, all plans originally required in Volume IV were transitioned into DRDs; specifically: *Program Management Plan* (DRD-ECO-026), *Work Breakdown Structure (WBS) and Dictionary* (DRD-ECO-027), *Staffing Plan* (DRD-ECO-028), *Phase-In Plan* (DRD-ECO-029), *Total Compensation Plan* (DRD-ECO-030), *Labor Relations Plan* (DRD-ECO-031), and *Organizational Conflict of Interest Plan* (DRD-ECO-032). Three DRDs were added to clarify existing requirements: *Equipment Reporting* (DRD-ECO-023), *Wage/Salary and Fringe Benefit Data* (DRD-ECO-024), and *Notification of Potential Labor Dispute and Contingency Strike Plan* (DRD-ECO-025). Several DRDs were updated to reflect new regulatory requirements, report frequencies, and deliverable dates. The JSC Data Requirements List (DRL) is a quick reference showing the updated DRDs.

Attachment J-14, *Statement of Equivalent Rates*, is now "Reserved" and Attachment J-15 has been updated to include the Department of Labor Wage Determination for the non-exempt employees, the current Collective Bargaining Agreement, and the applicable Davis-Bacon Act Department of Labor Wage Determination. Clause I.6, *Statement of Equivalent Rates for Federal Hires*, now references J-15 versus J-14. Attachment J-17 now contains the cover page for a Total Compensation Plan.

Technical Reference Library:

The Technical Reference Library (TRL) was updated to include FY12 task orders, revised work instructions, and revised environmental documents submitted to external agencies for approval.

Attached to this letter is a change log which documents notable changes made to the RFP. No notable changes were made to the RFP in amendment 005. Therefore the summary of changes noted above and those changes documented in the change log represent changes made to the RFP since the release of amendment 004. Although every effort was made to include even minor changes, there may be some edits that are not recorded on the log. Therefore, all potential offerors are advised to carefully read the entire RFP.

Communication with Industry:

Offerors are responsible for monitoring the ECO Procurement Website, <http://procurement.isc.nasa.gov/eco/>, for any amendments to the RFP, additional information, and/or changes to the schedule. Information will be posted as it becomes available.

The RFP does not commit the Government to award a contract nor does it obligate the Government for costs incurred in the preparation and submittal of proposals in anticipation of a contract or comments in response to this RFP.

Thank you for your participation and interest in this procurement.



Rosalie Carpentier
Contracting Officer

Enclosures:

- 1) RFP SF30 for amendment 006
- 2) RFP Change Log
- 3) RFP NNJ10336475R (conformed through amendment 006)